

Annual Action Plan FY2023-2024

Community Development Division 2825 Third Avenue North Billings, Montana 59101 www.BillingsMT.gov/comdev 406.657.8281 TTY711

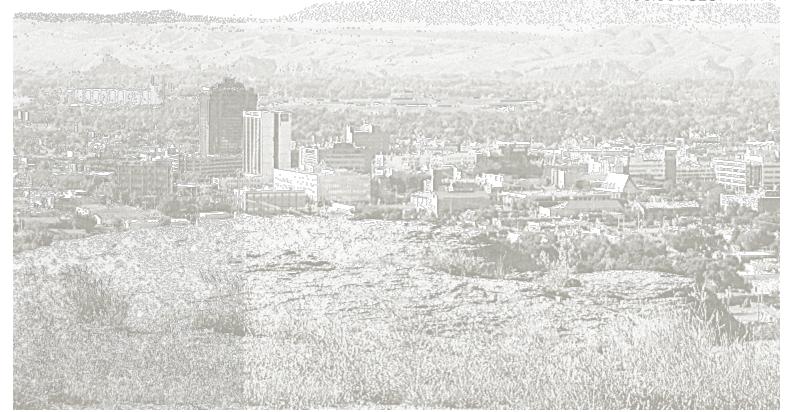


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Section I: Executive Summary

AP-O5 Executive Summary

24 CFR 91.200(c), 91.220(b)

Introduction

Five-year Consolidated Plans and one-year action plans are required by the United States Department of Housing and Urban Development (HUD) for the City of Billings to receive funding through the Community Development Block Grant (CDBG) and HOME Investment Partnerships programs (HOME). The City's five-year Consolidated Plan for FY2020-2024 identifies activities to be carried out from July 1, 2020 through June 30, 2025 to address priority needs in the community and serves as a guiding document for the use of the City's CDBG and HOME funding.

This one-year Annual Action Plan addresses priority needs and outlines the use of the City's CDBG and HOME funding for activities to be carried out from July 1, 2023 to June 30, 2024. Plans should be submitted to HUD 45 days prior to the start of the City's program year start date: July 1.

Focused on CDBG and HOME activities, the Consolidated and Annual Action Plans combine the planning and application requirements for the CDBG and HOME programs. Consolidation of the submission requirements for the CDBG and HOME programs allows program planning and citizen participation to take place in a comprehensive context covering both programs. The CDBG and HOME programs covered by the Consolidated Plan have three basic goals:

- To provide decent housing, including maintaining the affordable housing stock in the community; increasing the availability of permanent housing that is affordable to low-income households without discrimination; increasing support of housing that enables persons with special needs to live independently; and assisting homeless persons to obtain affordable housing.
- To provide a suitable living environment, including improving the safety and livability of neighborhoods; increasing access to quality facilities and services; reducing the isolation of low-income households within areas by de-concentrating housing opportunities and revitalizing deteriorating neighborhoods; restoring and preserving natural and physical features of special value for historic, architectural, or aesthetic reasons; and conserving energy resources.
- To expand economic opportunities, including creating jobs accessible to low-income individuals; providing access to credit for community development activities promoting long-term economic and social viability; and empowering low-income persons living in public and federally assisted housing to achieve self-sufficiency.

All activities undertaken by the City utilizing CDBG and HOME funding must primarily benefit low-income persons. The strategies described in the Consolidated and Annual Action Plans outline a specific course of action for the community's housing and community development activities. The plan builds on local assets to meet the needs of the community and sets forth goals, objectives, and performance measures to ensure progress in achieving the strategies described herein.

Pandemic Response

The Community Development Division spearheaded new initiatives in response to worldwide and national pandemic variant surges. Several pandemic projects and programs were funded:

- The Salvation Army: \$55,000 was allocated to increase food service by 20 percent through the mobile meals program.
- **Downtown Billings Improvement District:** \$117,715 was allocated to procure and install a public handwashing and restroom facility in an area facilitating use by people who are experiencing homelessness.
- Parks Improvements: A number of improvements within low-income area neighborhoods parks
 were funded to specifically address pandemic concerns, including touchless bathroom features.
 Other improvements were designed to provide suitable outdoor fitness and create spaces to
 support social distancing. Other projects include accessibility improvements, playground
 equipment, ensuring airflow exchange in a community building, and the installation of adult
 exercise equipment to encourage physical activity and social distancing outdoors.
- Fast-Track Public Services: The Community Development staff and the Community Development Board also recommended implementing a fast-track public services application process, which was approved by the City Council at the end of December, 2021. The streamlined procedure accommodated applications up to \$15,000 from social service agencies to prevent, prepare for, and respond to the coronavirus. Several organizations were funded to provide social services, including mental health care, substance abuse services, homeless programs, and programs benefitting children www.BillingsMT.gov/CDBGcvfast.
- Alternatives, Inc.: \$47,000 in CDBG funding is being used to strengthen information technology
 and app development to provide mental health treatment options, at a distance, to low-income
 clients. The ability to provide distance services will protect both the clients and Alternatives staff
 from the spread of the coronavirus. According to the City's pandemic needs assessment, one in
 two survey respondents experienced higher levels of stress, and one in five respondents
 expressed mental health care as a primary need.
- Boys & Girls Club: \$140,000 in CDBG funding was used to renovate an insufficient front reception area at the Boys & Girls Club in order to provide room for social distancing.
- Billings Public Schools: \$313,300 in CDBG funding will be used to replace an insufficient HVAC system at Washington Elementary School to improve indoor air quality and ventilation. Improvements to public health will prevent spread of coronavirus to ensure the building's continued usefulness during an outbreak. The Delta variant significantly impacted children attending school in Billings and accelerated the spread of the coronavirus across the city.

Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

According to the City's most recent Consolidated Plan, the most significant housing issues in Billings include housing cost burden, the availability of affordable housing, and equal opportunity in homeownership for minority households.

- Housing Cost Burden: Over 80% of low-income households have been paying 30-50% or more of their income for housing costs. Minorities are disproportionately impacted by housing cost burden including Black / African American, Asian, Native American, and Hispanic families.
- Affordable Housing Availability: Housing affordability and availability are the most significant factors
 in limiting housing choice for both renters and homeowners. While there are an adequate number of
 housing units in Billings to accommodate the population, there is a housing deficit of over 4,700 units
 for households with incomes less than 30% of the AMI. According to HomeFront, the local public
 housing authority and formerly the Housing Authority of Billings, there were also over 5,500
 households on waiting lists for public housing. Over 2,000 people were waiting for single-person
 housing.
- Homeownership and Opportunity: Racial and ethnic minorities have a lower homeownership rate than the White population (67%) in Billings. The Black cohort has the lowest homeownership rate at 16% followed by Native Americans at 31%. Thirty-three percent of the Hispanic cohort are homeowners.

The City's goals are to: create, preserve, and expand affordable housing options; promote neighborhood revitalization through foreclosure program; to impact poverty; and to prepare for, respond to, and prevent the coronavirus. Outside of pandemic-impact projects and activities, the City will continue to offer programs on a citywide basis to ensure equal opportunity in all Billings neighborhoods:

- First Time Home Buyer Promote financial security, home equity, housing self-sufficiency, housing
 and neighborhood quality and stability; increase minority homeownership, promote equal access and
 opportunity, and decrease segregation citywide; improve affordable housing opportunities for the
 elderly, persons with disabilities, and other special populations; and reduce predatory lending through
 education and standardized procedures.
- Affordable Housing Development Expand access and availability of decent, affordable housing citywide; improve the physical quality of affordable housing; and foster suitable living environment and quality of life through the improvement of physical conditions including infrastructure for housing projects and housing development.
- Foreclosure, Acquisition, Rehabilitation Mitigate the negative community impact of vacant, foreclosed properties; improve affordable housing quality, condition, safety, livability, and accessibility; stabilize property values in neighborhoods with existing vacant, foreclosed homes; and eliminate the potential for crime related to existing vacant, foreclosed properties.
- Billings Metro VISTA Project Provide resources to nonprofit organizations to undertake poverty
 impact activities and to support the low-income individuals and families they serve; and focus areas
 include education, healthcare, food security, economic opportunity, housing, financial literacy, and
 others.

Evaluation of past performance

An evaluation of past performance that help the City choose goals or projects.

Performance on past goals and projects has been adequate and progress on goals is summarized below.

• Create, preserve, and expand affordable housing options:

- Affordable Housing Development: The C & C Community, a resident owned manufactured housing project, completed infrastructure improvements in 2021. Sixty households have benefitted from this project. Work pending on the project includes updated fencing to be completed in 2023.
- First Time Home Buyer: In FY2021-2022, the City provided assistance to 27 households and did not meet the Annual Action Plan goal of 35 households. As predicted, the number of available affordable homes has significantly declined as families from across the nation relocate to Montana and this has significantly impacted sales. The City will continue this program to ensure families can purchase their first homes, although partial funding may be diverted to assist with other close- and shovel-ready projects.

Neighborhood revitalization:

 Foreclosure Acquisition / Rehabilitation Program: A contract was completed to reconstruct one single-family home on the Steffanich property in the Billings Heights. Construction will be completed in 2023.

• Impact poverty:

- Billings Metro VISTA Project: Full-time AmeriCorps members have been working on poverty-impact programs this fiscal year. They focus on expanding services for the homeless and special needs populations: Healthcare; Food Security; Education; Employment; Financial Literacy; and Housing. Host Site Recruitment has declined, as many agencies expressed hesitation to take on new initiatives with changing organizational needs and services in response to the coronavirus pandemic. VISTA Member recruitment has slowed somewhat due to job market availability for recent graduates.
- Pandemic Response: Progress in pandemic projects is described in the Executive Summary and include: food distribution; downtown handwashing / restroom facility; park improvements; and public services to assist those impacted by the pandemic including mental health care, substance abuse services, homeless programs, and child services to date.

Summary from citizen participation section of plan.

Citizen participation is the foundation of housing and community development programs. The City of Billings has adopted a *Citizen Participation Plan* which is implemented during Consolidated and Annual Action Plan processes to ensure active participation by residents and affiliate organizations. The City has also adopted a *Language Assistance Plan* to ensure meaningful access to program information and equal opportunity for persons with hearing impairment and limited English proficiency. Both plans can be found online at www.Billingsmt.gov/CDreports.

The Citizen Participation Plan describes public access and engagement through public comment periods, public hearings, published notices, online and hard copy access to documents, and access for the disabled and limited English proficiency. The Plan also details the public decision-making processes via the Community Development Board and the Billings City Council.

First Public Hearing: HUD requires the City to hold at least two public hearings a year to obtain citizens' views and to respond to proposals and questions. One of the hearings should be held during the development of the Consolidated / Annual Action Plan. To meet this requirement, the Community Development Board has chosen to hold the first public hearing in September in order to assist them in designing the application process for the upcoming program year, before the publication of drafted Consolidated / Annual Action Plans. **The first public hearing was held on September 12, 2022.** No public comments were made.

Summary of public comments

Brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The Community Development Board requested The FY2023-2024 Annual Action Plan's public comment period began on March 25 and ended on April 24, 2023. A public hearing was held on April 24, 2023 during the Billings City Council meeting to accept public comments on the Annual Action Plan and Community Development Board recommendations for funding allocation. To facilitate an open public involvement process, the public hearing was available live and remains available on demand at the www.comm7tv.com website and also on Community 7's public Facebook page at www.facebook.com/comm7tv.

Public Comment & Hearing: The City received generalized questions via email, a request to change Annual Action Plan language, and a public comment was made supporting the AmeriCorps VISTA program. See additional information relative to the public

Summary of comments or views not accepted and the reasons for not accepting them

All comments are taken into consideration during the development of the Annual Action Plan.

Section II: The Process

PR-05 Lead & Responsible Agencies

24 CFR 91.200(b)

Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

The City of Billings - Community Development Division staff is responsible for preparing the Consolidated Plan and administration of CDBG and HOME grant programs.

| Agency Role | Name | Department/Agency | | |
|--------------------|----------------------------------|--------------------------------|--|--|
| CDBG Administrator | City of Billings | Community Development Division | | |
| HOME Administrator | Brenda Beckett, Division Manager | Community Development Division | | |

Table 1 – Responsible Agencies

Consolidated Plan Public Contact Information

Brenda Beckett, Community Development Manager Community Development Division, 2825 3rd Avenue North, Suite 610, Billings, MT

Phone: 406-657-8286 (TTY 711) Email: beckettb@billingsmt.gov Web: www.Billingsmt.gov/comdev

AP-10 Consultation 91.100, 91.200(b), 91.215(I

Introduction

Several organizations in the community are involved in affordable housing and community development-related activities in Billings and are asked to comment on the Consolidated and Annual Action Plans. The continued cooperation of these organizations in pursuing affordable housing for the community is required to meet the Consolidated Plan goals. Consultations include review of the plan with public and private agencies that provide health care, social services, and fair housing education. Populations targeted for consultation include agencies that provide services for children, the elderly, the disabled, minorities, single-headed households, persons with HIV / AIDS and their families, and homeless individuals and families.

The Consolidated and Annual Action Plans are distributed widely during the public comment period and interested persons were invited to attend several staff-facilitated, regularly scheduled meetings to find out more about Community Development initiatives. Routine meetings were facilitated through staff for the Community Development Board; six of the nine total members represent and reside in low-income neighborhoods.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health, and service agencies (91.215(I)).

Public Housing: The City's public housing authority, HomeFront, is primarily responsible for administration of the public housing and Section 8 Programs for the community. HomeFront is a municipal housing authority established under the laws of the State of Montana (MCA 7-15-44). Board members for HomeFront are appointed by the Mayor of the City of Billings. The City supports HomeFront and regularly communicates and consults with HomeFront staff on a variety of housing issues.

91.100(c)

Housing Opportunities for Persons with AIDS: Public and private agencies have assisted the City in reviewing the Consolidated Plan. Organizations providing housing, health services, and social services have been involved in planning processes for the homeless and chronically homeless. The City supports the Human Resources Development Council District 7 in their implementation of Housing Opportunities for Persons with AIDS (HOPWA) goals and objectives.

91.100(b)

Adjacent Governments: Communication regarding non-housing community development needs is conducted via collaboration through adjacent units of local government including the State of Montana and Yellowstone County.

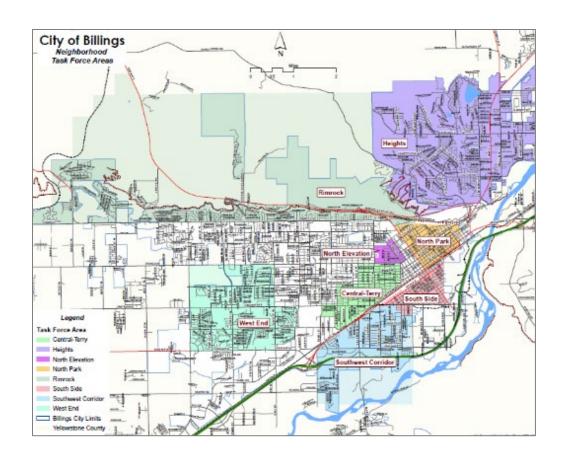
91.100(a)(4)

Metropolitan Planning: The City of Billings - Community Development Division is included in the Planning and Community Services Department. The department, overall, includes Code Enforcement, and Planning / Transportation (includes the City of Billings and Yellowstone County). These Divisions work internally to implement the Growth Policy, Infill Policy, Transportation Plan and Neighborhood Plans collectively. All City-assisted projects are reviewed for residential access to public transportation and broadband infrastructure.

Community Development Board: The Community Development Board is a citizen's advisory board consisting of nine members who are appointed by the Mayor of Billings with the consent of the City Council. Six members are appointed to represent low-income neighborhoods of the City as defined by federal regulations for the CDBG program and three members represent the community at large. The Community Development Board makes recommendations to the City Council regarding the Consolidated Plan, the Annual Action Plan, the Citizen Participation Plan, and the CAPER (Consolidated Annual Performance and Evaluation Report). In addition, the Board reviews applications submitted for CDBG and HOME funding to make recommendations to the City Council for approval.

Billings City Council: The *Billings City Council* is the final governmental policy body that reviews and acts on the Consolidated and Annual Action Plans, including the Citizen Participation Plan. Recommendations are presented to the City Council and a public hearing is held. After receipt and consideration of public comments, the City Council may approve proposed plan(s) and funding allocations.

Low-Income and Minority Households: To ensure citizen participation emphasizing the involvement of low-income and minority residents in areas where housing and community development funds may be spent, the City's Community Development Board is comprised of six members representing lower-income neighborhoods. The City's Planning and Community Services Department also continues to coordinate meetings with the Adjacent Neighborhood Committee including those representing the City's low-income areas with high concentrations of minorities.



Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Continuum of Care Funding: Funding is provided to the State of Montana and are distributed by the State to various regions in Montana through the Human Resource Development Councils (HRDCs). A Continuum of Care application is prepared on a statewide basis and the City plays a small role in this process. One or two organizations in Billings may receive Continuum of Care funding, but a very small percentage of the available statewide Continuum of Care funding is allocated to local projects: five to seven percent annually.

The Billings City Council allocated an amount not to exceed \$210,000 to the Yellowstone County Continuum of Care for the FY23 low-barrier winter shelter for one year. The City Council also approved an allocation not to exceed \$76,700 to the Montana Rescue Mission (MRM) to support data entry into the Coordinated Entry system in the Homeless Management Information System (September 26, 2022, City Council meeting minutes).

Billings Metro VISTA Project: To maintain momentum for City's ten-year plan to impact homelessness, the City's Community Development Division created an AmeriCorps Volunteers in Service to America (VISTA) program known as the *Billings Metro VISTA Project*; sponsored by the Corporation for National and Community Service. VISTA members work to create or expand community-based programs, services, and systems that prevent and intervene in homelessness. VISTA members may be supervised by City staff for over-arching, community-wide benefit programs and they can also be supervised by nonprofit organization staff that are spearheading efforts to impact poverty and homelessness.

Statewide Continuum of Care: The Montana Continuum of Care Coalition (MT CoC) is the statewide organization designed to bring homeless service providers together from across the state to identify needs, inventory resources, recognize gaps and prioritize HUD funding as part of a greater planning effort to eradicate homelessness in Montana. The coalition was formed to address homelessness with very few resources to cover Montana's vast geographical area. In 2012, MT CoC restructured to incorporate a Board of Directors to oversee the operations of the coalition. The MT CoC consists of 15 delegates; ten from districts mirroring the same planning districts used by the Montana Department of Health and Human Services and five at-large delegates. The Board of Directors is the decision-making entity for the MT CoC and is responsible for ensuring compliance with the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act.

Local Continuum of Care: The South-Central Montana Continuum of Care serves as the City's local Continuum of Care organization. It is a subsidiary of the MT CoC and represents Big Horn, Carbon, Stillwater, Sweet Grass, and Yellowstone counties. The South-Central Montana Continuum of Care collaboratively works to develop, support, and promote a continuum of resources, services, and housing opportunities that prevent homelessness and promote long-term stability.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate Emergency Solutions Grant (ESG) funds, develop performance standards and evaluate outcomes, and develop funding, policies, and procedures for the administration of Homeless Management Information System (HMIS).

The City does not receive ESG funds as an entitlement; these funds are distributed statewide by the Montana Department of Public Health and Human Services through ten HRDCs throughout the state. Therefore, the City does not develop performance standards, evaluate outcomes, or develop funding, policies, or procedures for the administration of HMIS. District 7 HRDC utilizes ESG funding for homeless prevention activities and rapid rehousing. HRDC has received additional HUD Continuum of Care funds for rapid-rehousing homeless families living in shelters.

Describe Agencies, groups, organizations, and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities.

Table 2 – Agencies, groups, organizations who participated in Consolidated Planning

| # | Agency/Group/Organization | Type(s) | Type(s) Consolidated Plan Section(s) | | |
|-----|---|--|---|-----------------------------------|--|
| 1. | HomeFront | Public Housing Authority; Services - Homeless | Housing Need Assessment; Public Housing Needs; Homeless Needs - Chronically Homeless, Families with Children, Veterans; Homelessness Strategy; Market Analysis; Anti-Poverty Strategy | | |
| 2. | Homeword | Housing | Housing Need Assessment; Market Analysis; Anti-Poverty Strategy | | |
| 3. | Rimrock | Housing; Services - Persons with Disabilities | Housing Need Assessment; Homeless Needs - Chronically Homeless; Anti- Poverty Strategy | | |
| 4. | Mental Health Center | Housing; Services - Persons with Disabilities | Housing Need Assessment; Non-Homeless Special Needs; Anti-Poverty Strategy | | |
| 5. | Family Service, Inc. | Services - Housing | Housing Need Assessment; Market Analysis; Homeless Needs - Families with Children; Homelessness Strategy; Anti-Poverty Strategy | | |
| 6. | District 7 HRDC | Housing; Services - Housing, Children, Persons with HIV/AIDs, Homeless | Housing Need Assessment; Homeless Needs - Chronically Homeless, Families with Children; Homelessness Strategy; HOPWA Strategy; Anti- Poverty Strategy | | |
| 7. | Adult Resource Alliance | Services - Elderly Persons | Housing Need Assessment; Non-Homeless Special Needs; Anti-Poverty Strategy | Email / phone / web retrieval; | |
| 8. | Big Sky Senior Services | Services - Elderly Persons | Housing Need Assessment; Non-Homeless Special Needs; Anti-Poverty Strategy | data exchange for the | |
| 9. | Living Independently for Today and Tomorrow | Housing; Services - Persons with Disabilities | Housing Needs Assessment; Market Analysis; Non-Homeless Special Needs | development of relevant | |
| 10. | City of Billings - Planning Division | Local Government; Planning Organization | Housing Needs Assessment; Market Analysis; Economic Development; Anti- Poverty Strategy; Broadband Access; Resiliency | sections | |
| 11. | YWCA Gateway House | Housing; Services - Domestic Violence, Children | Housing Needs Assessment; Market Analysis; Homeless Needs - Families with Children; Anti-Poverty Strategy | | |
| 12. | Billings Public Schools | Services - Homeless, Education | Homeless Needs - Families with Children; Anti-Poverty Strategy | - | |
| 13. | Billings Job Service | Services - Employment | Economic Development; Anti-Poverty Strategy | | |
| 14. | Montana Fair Housing | Services - Fair Housing | Housing Needs Assessment; Non-Homeless Special Needs; Anti-Poverty Strategy | | |
| 15. | The Alliance | Health Agency | Non-Homeless Special Needs; Anti-Poverty Strategy | | |
| 16. | Montana Department of Commerce | State; Housing | Housing Need Assessment; Market Analysis; Anti-Poverty Strategy | | |
| 17. | Billings Public Works Department | Local Government | Non-Housing Community Development Needs | | |
| 18. | Billings Police Department | Local Government; Services - Domestic Violence, Homeless | Housing Need Assessment; Anti-Poverty Strategy | | |

Identify any Agency Types not consulted and provide rationale for not consulting.

The City of Billings staff is not aware of any agency types that have not been consulted in preparation of the Consolidated Plan. City staff contacted many agencies to assist with the development of the Consolidated Plans and has widely circulated information relative to proposed programs and funding allocations to garner feedback. Additional efforts were made during the public comment period to distribute the Consolidated Plan for review and feedback.

Describe other local/regional/state/federal planning efforts considered when preparing the Plan.

| | Name of Plan | Lead Organization | How do the goals of your Strategic Plan overlap with the goals of each plan? | | |
|---|---------------------|--|--|--|--|
| 1 | Continuum of Care | Montana State Continuum of Care | Identifies Federal and State resources to impact homelessness. | | |
| 2 | Growth Policy | City of Billings - Planning Division | Promotes affordable housing and infill development. | | |
| 3 | Infill Policy | City of Billings - Planning Division | Promotes affordable housing and infill development. | | |
| 4 | Annexation Policy | City of Billings - Planning Division | Promotes infill development. | | |
| 5 | Transportation Plan | City of Billings - Planning Division | Improves transit impacting project affordability. | | |
| 6 | Neighborhood Plans | City of Billings - Planning Division and Neighborhood Task Forces | Guides development efforts in each neighborhood. | | |
| 7 | Consolidated Plan | Montana Department of Commerce - Community Development | State CDBG and HOME resources may be available to further projects. Consultation and coordination of statewide Analysis of Impediments to Fair Housing Choice. | | |

Table 3 – Other local / regional / federal planning efforts

AP-12 Participation

Summary of citizen participation process/Efforts made to broaden citizen participation. Summarize citizen participation process and how it impacted goal setting.

Public comments are requested at least 30 days prior to submission of reports required under HUD's Consolidated Plan process. City staff has considered all written comments by citizens, public agencies, and other interested parties prior to submission of its final Consolidated Plan and related reports to HUD and attach a summary of each comment to the final submission. If written comments were not accepted for inclusion in the Plan, City staff has provided written explanation of why those comments were not accepted.

Staff utilizes data-driven analysis processes along with citizen and community participation to establish goals, strategies, and funded activities.

| | Citizen Participation Outreach | | | | | | | | |
|---|--|--|---|--|--|--|--|--|--|
| # | Mode of Outreach | Target of Outreach | Summary of response/attendance | | | | | | |
| | Summary of comments not accepted and reasons: No comments were rejected. | | | | | | | | |
| 1 | Public Notices | Nonprofit and other organizations with an interest in CDBG and/or HOME funding opportunities, Broad Community | Public Notices to obtain public comment on: performance for the prior program year; current community needs to assist the Community Development Board in designing the application process for the upcoming program year, before the publication of the drafted Annual Action Plan; and the needs of those experiencing homelessness in preparation for HOME-ARP assessment and planning activities. The notices were published through the Yellowstone County News on August 12, 19, 26, 2022. | | | | | | |
| | The City did not | receive public comments. | | | | | | | |
| 2 | Public Hearing | Nonprofit and other organizations with an interest in CDBG and/or HOME funding opportunities, Broad Community | Public Hearing on September 12, 2022 to obtain public comment on: performance for the prior program year; current community needs to assist the Community Development Board in designing the application process for the upcoming program year, before the publication of the drafted Annual Action Plan; and regarding the needs of those experiencing homelessness in preparation for HOME-ARP assessment and planning activities. | | | | | | |
| | The City did not | receive public comments. | | | | | | | |
| 3 | Public Informational Meeting | Nonprofit and other organizations with an interest in federal funding opportunities, Broad Community | On December 16, 2022, City staff organized a public informational meeting to describe funding opportunities including CDBG and HOME, AmeriCorps VISTA, HOME-ARP, and the Affordable Housing Development program. Invitations were sent to hundreds of community members, social service agencies, etc. | | | | | | |
| | Twenty individuals attended the meeting including members of the local Continuum of Care, City Council, Social Service organizations, HomeFront - public housing authority, neighborhood task forces, etc. | | | | | | | | |
| 4 | Public Notices | Nonprofit and other organizations with an interest in CDBG and/or HOME funding opportunities, Broad Community | Public Notices regarding the availability of CDBG and HOME funding were published through the Yellowstone County News on December 16, 23, 30, 2022. | | | | | | |
| | The City did not | The City did not receive applications for CDBG or HOME funding from organizations outside of Community Development. | | | | | | | |
| 5 | Email Notification | Nonprofit organizations with an interest in AmeriCorps VISTA funding opportunities, Broad Community | Email notification regarding the availability of AmeriCorps VISTA resources. | | | | | | |
| | The City receive | ed numerous proposals for AmeriCorps VIST | A placements for projects designed to impact poverty. | | | | | | |
| 6 | Public Notices | Minorities, Disabled, Broad Community, Public & Assisted Housing Residents | Public Notices regarding the publication of the drafted HOME-ARP Allocation Plan on the City's website, the public comment period from February 25 through March 13, 2023. Notice of the public hearing, to be held during the March 13, 2023, City Council meeting, was published in the Yellowstone County News on February 24 and March 3 & 10, 2023. | | | | | | |
| | Public commen | ts are summarized in the HOME-ARP Alloca | tion Plan at <u>www.BillingsMT.gov/HOMEarp</u> . | | | | | | |
| 7 | Public Hearing | Nonprofit organizations with an interest in HOME-ARP funding opportunities, Broad Community | Public hearing was held during the City Council meeting on March 13, 2023. | | | | | | |
| | Public commen | ts are summarized in the HOME-ARP Alloca | tion Plan at www.BillingsMT.gov/HOMEarp. | | | | | | |

| | Citizen Participation Outreach | | | | | | | |
|----|--|--|--|--|--|--|--|--|
| # | Mode of Outreach | Target of Outreach | Summary of response/attendance | | | | | |
| | Summary of comments not accepted and reasons: No comments were rejected. | | | | | | | |
| 8 | Public Notices | Minorities, Disabled, Broad Community, Public & Assisted Housing Residents | Public Notices regarding the publication of the drafted Annual Action Plan on the City's website, the public comment period from March 25 through April 25, 2023. Notice of the public hearing, to be held during the April 25, 2023, City Council meeting, was published in the Yellowstone County News on March 24, 31, and April 7, 2023. | | | | | |
| | No responses of | or comments were received. | | | | | | |
| 9 | <u>Website</u> | Minorities, Disabled, Broad Community, Public & Assisted Housing Residents | The drafted Annual Action Plan was available online, from March 25 through April 25, 2023, for public comment and feedback. Emails were also sent to local nonprofit, healthcare, and housing organizations. | | | | | |
| | No responses of | or comments were received. | | | | | | |
| 10 | Public Meetings | Minorities, Disabled, Broad Community, Public & Assisted Housing Residents | Monthly Community Development Board meetings are open to the public. Meetings are held on the first Tuesday of each month and are advertised | | | | | |
| | There were no | public comments made during the meeting | S. | | | | | |
| 11 | Public Hearing / Public Meeting | Minorities, Disabled, Broad Community, Public & Assisted Housing Residents | The City Council public hearing held April 24, 2023, were streamed live. The videos are available on demand at www.facebook.com/comm7tv. | | | | | |
| | See the append | dix for a summary of responses. | | | | | | |

Table 4 – Citizen Participation Outreach

Section III: Annual Action Plan

AP-15 Expected Resources

91.220(c)(1.2

Introduction

The table below illustrates the CDBG and HOME resources expected for the program year. CDBG administration allocations are capped at 20% of the new CDBG allocation in addition to eligible program income received during the project year. Maximum amounts for public service activities are capped at 15% of the new CDBG allocation and 15% of the previous year's program income. HOME administration activities are capped at 10% of the new HOME allocation and eligible program income received following the required affordability period. Revenue received during a project's affordability period is considered recaptured and may not be used for administration.

Expected revenues from the CDBG program include repayments for funding loaned through the Housing Rehabilitation Loan program and other revitalization efforts. The City expects to receive approximately \$75,000 to \$300,000+ in repayments for the upcoming fiscal year and this funding will be reprogrammed for programs identified herein. The City will not receive proceeds for Section 108 loan guarantees, surplus funds from urban renewal settlements, or float-funded activities.

Revenue expected for the HOME program includes recaptured and program income funding generated by the First Time Homebuyer Loan program. The City expects to receive approximately \$150,000 to \$300,000+ in HOME funding through these venues, and the funding will be utilized to further programs identified in this Plan. City of Billings programs utilize 100% of CDBG and HOME funding to benefit low-to moderate-income households and/or areas. The City may also receive program income attributable to the Neighborhood Stabilization Program and other previously funded federal and state programs.

Routine revenues including program income, recaptured / repaid funds, and re-programmed monies will be utilized for existing and previously approved programs as it is received during each fiscal year. Routine revenues are allocated on a close- and shovel-ready basis to ensure timely commitment and expenditure. These changes are customary and facilitate funding allocations to projects and activities most in demand and do not require a substantial or minor amendment to the Consolidated Plan.

The City was awarded \$1.2 million in HOME-ARP funding through the American Recovery Act. An assessment was designed and conducted in 2022-2023 and the HOME-ARP allocation plan was submitted to HUD by March 31, 2023 and subsequently approved.

Anticipated Resources

| Program | Source of | | Expected Am | ount Available | Expected Amount | Narrative | | | |
|---------|---|----------------------|-------------------|-------------------------|-----------------|--------------------------------|---------------------------|--|--|
| | Funds | Annual Allocation | Program Income | Prior Year Resources | Total | Available Reminder of Con Plan | Description | | |
| CDDC | Public / Federal | \$623,918 | \$50,000 | \$100,000 | \$773,918 | \$0 | Entitlement Allocation | | |
| CDBG | Uses of Funds: Administration, Foreclosure Acquisition / Rehabilitation / Homebuyer Acquisition, New Housing Development | | | | | | | | |
| НОМЕ | Public / Federal | \$378,085 | \$400,000 | \$300,000 | \$1,078,085 | \$0 | Entitlement Allocation | | |
| | Uses of Funds: Administration, Homebuyer Acquisition, New Housing Development | | | | | | | | |

Table 5 - Expected Resources — Priority Table

Explain how federal funds will leverage those additional resources (private, state, and local funds), including a description of how matching requirements will be satisfied.

The HOME program requires 25% match funding for projects be dedicated from non-federal sources. The City of Billings meets HOME matching requirements through low-interest financing available for First Time Homebuyer Loans issued through the Montana Board of Housing (MBOH) and matching funds provided for other affordable housing projects undertaken with HOME funds, such as private contributions and other local bank financing.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan.

The City of Billings does not have plans to use publicly-owned land to address needs identified in the Consolidated Plan and is not required to do so, as per federal regulation.

Requirements set forth in CFR 24 91.220 and 91.520 indicate the City <u>may indicate</u> publicly-owned land or property located within the jurisdiction that <u>may be used</u> to address the needs identified in the Consolidated / Annual Action Plan.

While the City has not dedicated land to the Community Development Division, the Billings City Council supported the Division's housing programs by dedicating nearly \$450,000 in non-federal funds to support Consolidated Plan activities.

AP-20 Annual Goals and Objectives

Projects are funded on a close- and shovel-ready for core programs. An asterisk*indicates activities must be implemented by housing development organizations.

| # | Goal Name | Category & Needs Addressed | Outcome | Objective | \$ | City Program | Goal Outcome Indicator | One Year Goal | | |
|---|------------------------------------|--|---|---|-------------------------------------|---------------------------------|--|-------------------------|--|--|
| | | | | | CDBG | | Public Infrastructure: Low-income Housing Benefit | 0 Households Assisted* | | |
| | | | | | \$386,134 | Affordable Housing | Rental Units Constructed | 4 Housing Units* | | |
| | | Affordable | Affordability | Decent Affordable | НОМЕ | Development | Rental Units Rehabilitated | 0 Housing Units* | | |
| | | Housing | · | Housing | \$1,040,276 | | Homeowner Housing Added | 0 Housing Units* | | |
| 1 | Create, preserve, and expand | | | | NSP TBD | First Time Home buyer | Direct Financial Assistance to Homebuyers | 20 Households Assisted | | |
| | affordable housing options | Encourage the citywide development of new affordable single-family, multi-family and special needs housing in the community through private developers and nonprofit organizations. Provide direct, affordable financing and assistance to low-income homeowners for the completion of needed repairs citywide. Provide affordable financing and support to promote homeownership opportunities citywide. Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b): The City's intent is to assist 20 low-income (under 80% AMI) families this fiscal year through the HOME First Time Home Buyer program. | | | | | | | | |
| | | | Of these households, zero are expecte Affordable Dece | | , | Foreclosure | Homeowner housing rehabilitated | 1 Housing Unit | | |
| 2 | Neighborhood Revitalization: | Affordable Housing | Affordability | Affordable Housing | CDBG EN \$200,000 | Acquisition Rehabilitation | Buildings Demolished | 0 Buildings | | |
| | Foreclosures | Revitalize neighborhoods through foreclosure remediation, redevelopment, and infill development. | | | | | | | | |
| 3 | Impact Poverty | Other: Poverty Impact | Availability / Accessibility | Create Suitable Living Environment | CDBG \$63,000 CNCS pending | Billings Metro VISTA Project | Public service activity for low-income benefit | 200 Persons Assisted | | |
| | | · · | | | • • | - | to support local nonprofit organizations expand service nancial Literacy; and Housing. | es for the homeless and | | |
| | HOME Invest | ment Partners | hips Program (H | OME) | Community D | evelopment Block Grant | (CDBG) Corporation for National and Comm | unity Service (CNCS) | | |

Table 6: Goals Summary Information

AP-35 Projects 91.220(d)

Introduction

The City of Billings is recommending the following projects for CDBG and HOME funding for FY2023-2024. Revenues received from CDBG, HOME, and other sources will be allocated to current programs under a close- or shovel-ready basis to ensure commitment and expenditure timeliness. The City will be receiving \$623,918 in new CDBG funds and \$378,085 in new HOME funds. CDBG and HOME administration will be funded at the maximum allowable caps (20 and 10 percent, respectively). Last fiscal year's available CDBG and HOME funding will be rolled over for the First Time Home Buyer program (\$100,000 and \$300,000).

CDBG programs will be funded with entitlement and program income funding as follows: \$200,000 to the Foreclosure Acquisition / Rehabilitation program, \$63,000 to the Billings Metro VISTA Project, and all remaining entitlement and program income CDBG funding to the Affordable Housing Development program. These funding allocations are subject to the City's standard close- and shovel-ready allocation process. Fifteen percent of new HOME entitlement funding will be dedicated to Community Housing Development Organizations for affordable housing development. All remaining entitlement and program income HOME funding would be allocated to the Affordable Housing Development program. These funding allocations are also subject to the City's standard close- and shovel-ready allocation process.

FY2023-2024 Allocations

| # | Project Name | CDBG | | | НОМЕ | | | | TOTALS |
|-------|------------------------------|---------|--------|---------|---------|---------|---------|--|-----------|
| | | EN | PI | Last FY | EN | PI | Last FY | | |
| 1 & 2 | Administration | 124,784 | - | - | 37,809 | - | - | | 162,593 |
| 3 | Foreclosure Acq / Rehab | 150,000 | 50,000 | - | - | - | - | | 200,000 |
| 4 | Community Housing Dev Orgs | - | - | - | 56,713 | - | - | | 1 026 410 |
| 4 | Affordable Housing Devel | | - | - | 283,563 | 400,000 | - | | 1,026,410 |
| 5 | First Time Home Buyer | - | - | 100,000 | - | - | 300,000 | | 400,000 |
| 6 | Billings Metro VISTA Project | 63,000 | - | - | - | - | - | | 63,000 |
| | TOTALS | 623,918 | 50,000 | 100,000 | 378,085 | 400,000 | 300,000 | | 1,852,003 |

Table 7 - Project Information, Allocations including unallocated program income - Data Entry Following Page on AP-35 in IDIS

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The allocation priorities were established by identifying community needs through the Needs Assessment and Market Analysis:

- Affordable Housing: Single- and multi-housing development, First Time Home Buyer, and Foreclosure Acquisition and Rehabilitation.
- Poverty Impact: Billings Metro VISTA Project.

Limited funding is the primary obstacle faced by the City in undertaking the activities described in its Consolidated Plan and meeting under-served needs. The Needs Assessment identified the affordable housing needs and conditions of our community. These conditions, particularly the cost burden faced by very low-income renters and homeowners, is difficult to address given existing resources.

AP-38 Project Summary Entered into AP-35 in IDIS

| # | Project Name | Target Area | Goals / Needs | Funding | Target Date | Estimate # / Type Families Benefitting | | | |
|-------|--|---|--|---|--------------------------|--|--|--|--|
| 1 & 2 | Administration | City of Billings | Affordable Housing | CDBG \$124,784 HOME \$37,809 | June 30, 2024 | Not Applicable | | | |
| 1 0 2 | Auministration | General grant a | dministration for CDBG a | nd HOME programs. | | | | | |
| | | City of Billings | ty of Billings Affordable Housing CDBG \$200,000 | | June 30, 2024 | 1 Housing Unit – Low-Income Household (IDIS Category 10) | | | |
| | Foreclosure | Description: Rev | vitalize low-income neigh | nborhoods through foreclosure remediation, redev | elopment, and infill dev | velopment. | | | |
| 3 | Acquisition & Rehabilitation | to income-quali | fied homebuyers as their program is to stabilize ne | he purchase of vacant and foreclosed properties for primary residence. Properties may also be demoli ighborhoods, stem the decline of house values of r | shed to make way for n | ew construction of affordable housing. The | | | |
| 4 | Affordable Housing | City of Billings | Affordable Housing | CDBG \$286,134 HOME CHDO: \$56,713 HOME EN: \$283,563 HOME PI: \$400,000 | June 30, 2024 | 4 Household Housing Units - Low-Income Household Rental Units Constructed (IDIS Category 7) | | | |
| • | Development | Description: Encourage the citywide development of new affordable single-family, multi-family and special needs housing in the community through private developers and nonprofit organizations. Planned Activities: This funding would be utilized to facilitate the development of new affordable housing. | | | | | | | |
| 5 | First Time | City of Billings | Affordable Housing | HOME \$300,000 CDBG \$100,000 Utilizing Rollover Funding from Last Fiscal Year | June 30, 2024 | 20 Low-Income Households Assisted (IDIS Category 11) | | | |
| | Home Buyer | Description: Provide affordable financing and support to promote homeownership opportunities citywide. | | | | | | | |
| | | _ | | es financial resources to support low-income first-t | | lown payment and closing costs. | | | |
| | | City of Billings | Poverty Impact | CDBG \$63,000 | June 30, 2024 | 200 Low-Income Persons Assisted (IDIS Category 3) | | | |
| 6 | Billings Metro VISTA Project | Description: Provide public service activity funding to support the Billings Metro VISTA Project to help local nonprofit organizations expand services for the homeless and special needs populations: Healthcare; Food Security; Education; Employment; Financial Literacy; and Housing. | | | | | | | |
| | Planned Activities: AmeriCorps members work on poverty impact issues in the community including hunger, homelessness, education, and veterans / military family support. Members are placed at nonprofit organization Host Sites and the City to assist in strengthening services in the poverty-impact service continuum. | | | | | | | | |
| | Community Development Block Grant (CDBG) HOME Investment Partnerships Program (HOME) | | | | | | | | |

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The geographic area served by the Consolidated and Annual Action Plans is defined by the current City of Billings limits. Citation 24 CFR 91.220(f) reads as follows, "When appropriate, jurisdictions should estimate the percentage of funds they plan to dedicate to target areas." Estimating the percentage of funds planned for dedication to target areas is not appropriate for the Billings community due to the following reasons:

- Geographic area is defined by the current Billings city limits.
- Citywide strategies encourage the distribution of resources to support affirmatively furthering fair housing and equal opportunity to avoid segregation in Billings.
- Geographic distribution of investments description includes the focus of resources on a citywide basis to support diversity across the community.
- The City of Billings is classified as a smaller city on a national scale.
- The actual dollar amount planned for allocation to each program is included in this Action Plan.

The City will focus distribution of investments on a citywide basis to support diversity and mixed-income development across the community. Neighborhood Revitalization Strategy Areas *have not been established* in Billings and there is no specific amount of funding allocated for a target area in the City's geographic distribution of resources. Therefore, the City plans to dedicate zero percent of funding to target areas in favor of supporting a citywide approach to further fair housing, equal opportunity, and anti-segregation efforts.

Geographic Distribution

| Target Area | Percentage of Funds |
|-------------|---------------------|
| Citywide | 100% |

Table 6 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The strategies identified in the Consolidated and Annual Action Plans will be addressed on a citywide basis to encourage the distribution of low-income affordable housing and other assistance to lower-income households throughout the community.

Introduction

Planned affordable housing activities for the upcoming year include Foreclosure Acquisition / Rehabilitation, Affordable Housing Development, and First Time Home Buyer. While many of these programs may serve the homeless or special needs households, the programs are not designed to exclusively serve one or more of the following cohorts.

| One Year Goals for the Number of Households to be Supported | | | | |
|--|----|--|--|--|
| Homeless | 0 | | | |
| Non-Homeless | 25 | | | |
| Special-Needs | 0 | | | |
| Total | 25 | | | |

Table 7 - One Year Goals for Affordable Housing by Support Requirement

| One Year Goals for the Number of Households Supported Through | | | | | |
|---|---|--|--|--|--|
| Rental Assistance | 0 | | | | |
| The Production of New Units | 4 | | | | |
| Rehab of Existing Units | 1 | | | | |
| Acquisition of Existing Units | 1 | | | | |
| Total | 6 | | | | |

Table 8 - One Year Goals for Affordable Housing by Support Type

AP-60 Public Housing 91.220(h)

Introduction

The City's public housing authority, HomeFront, serves extremely low-income, very low-income, and low-income citizens. HomeFront plans to apply for all grants that will assist the organization in adding units to its existing programs and any programs that complement existing services and are able to be implemented. HomeFront will continue to assess and implement modernization funds to upgrade and restore units, (with sustainability as the priority) and complete energy efficient repairs as needed.

Actions planned during the next year to address the needs to public housing

The City allocated over \$2 million to HomeFront to develop 95 affordable housing units. HomeFront may apply for funding to develop affordable housing through the Affordable Housing Development Program. In the past, the City has granted funds to build new units through the HOME and CDBG programs in neighborhoods where HomeFront property exists. The City has also provided funding for a variety of rehabilitation and new construction projects to neighborhoods that have public housing units in need of upgrading.

The City has helped rehabilitate properties, sold land for new businesses, and granted land to nonprofits to assist with neighborhood revitalization efforts in neighborhoods where HomeFront complexes have been built. The City has provided funding for parks and play areas for the neighborhoods where HomeFront families reside. In addition, the businesses that have moved into areas where HomeFront properties are located have contributed to the economic stability of HomeFront clients. The City's First Time Home Buyer program assists with home ownership down payment assistance and home ownership counseling for clients considering homeownership.

The City coordinates with HomeFront for housing needs assessments, assists in funding new projects when appropriate, and assists with applications for supportive services when called upon.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

HomeFront implements the Family Self-Sufficiency program. This program links participants to community agencies to help them become self-sufficient through individual goal setting. Forty-one households have achieved homeownership through this program to date. Resident councils, an Advisory Board and the Family Self-Sufficiency Panel are involved in providing input on program needs and assisting others to become actively involved in the process. Additional information is included in the five-year plan on file at the HomeFront office.

Each year goes through a process to assess physical needs addressed by tenants through their Resident Advisory Board for the Annual Plan process; comments are also solicited via Resident Council functions throughout the year. These comments, Board participation, tenant commissioners, and Public Housing Administration's daily communications with HomeFront's client base serve to assist in assessing client needs for physical adjustments, security issues, and needed links with the community. The physical needs requests are implemented along with staff recommendations in the Capital Fund planning process.

If the PHA is designated as troubled, describe the way financial assistance will be provided or other assistance

Not applicable. HomeFront is a High Performer for the Public Housing Assessment System (PHAS) and the Section 8 Management Assessment Program (SEMAP). Therefore, a review of troubled status needs is not required as part of the Consolidated and Annual Action Plans. HomeFront can always apply for funding through the City's Affordable Housing Development program if funding is needed.

Introduction

As previously stated in the SP-60 Homelessness Strategy of the Consolidated Plan, the Community Development Division's ongoing activities include:

- Continuing to distribute the City's *Resource Map, Notepad,* and the *Veteran's Resource Map.*These documents include comprehensive service directories for anyone seeking assistance.
- To the greatest extent possible, City staff will continue to provide local nonprofit organizations
 access to AmeriCorps VISTA members through the *Billings Metro VISTA Project* resources. VISTA
 members may be placed at the City to undertake objective citywide initiatives. VISTA members
 may also be placed at nonprofit Host Site organizations to work on specific anti-poverty initiatives.

The City does not directly receive Continuum of Care, Emergency Shelter Grant, or other federal funds to exclusively support efforts to impact homelessness. City staff does not provide direct services to those experiencing homelessness.

A network of over 50 local service providers in the community strive to meet the diverse needs of those experiencing homelessness, those who are at-risk of homelessness, and people experiencing poverty. The Mental Health Center manages a Projects for Assistance in Transition from Homelessness (PATH) outreach program to engage those living outside or in areas unfit for human habitation. Tumbleweed runs a Street Outreach program to seek out unaccompanied youth to engage them in services. A complete listing of services, including outreach, is included in the MA-30 Homeless Facilities and Services section of this Consolidated Plan.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Mental Health Center manages the PATH outreach program to engage those living outside or in areas unfit for human habitation. Tumbleweed runs a Street Outreach program to seek out unaccompanied youth to engage them in services. Additional services for the homeless are included in the MA-30 Homeless Facilities and Services section of the Consolidated Plan (www.BillingsMT.gov/ConPlan).

While not funded with federal funds, the City of Billings recently implemented a new Crisis Response Unit (CRU) in partnership with Rimrock Foundation and the Substance Abuse Connect Coalition. The goal is to help people going through a mental health crisis. The CRU team consists of a peer specialist from the Rimrock Foundation, a licensed counselor, and an EMT from the Billings Fire Department. A care coordinator will follow up with the individual for any treatment and recovery support.

Addressing the emergency shelter and transitional housing needs of homeless persons

The shelter needs for those experiencing homelessness in the Billings community are primarily met by the Montana Rescue Mission (MRM). The organization operates a men's shelter and a shelter to serve women and their children. The City of Billings recently provided a one-year grant to the MRM to implement the Homeless Management Information System (HMIS) and Coordinated Entry System. Several local service providers assist homeless families by providing funding for rent, mortgage, utility, and deposit assistance.

The Community Crisis Center provides crisis intervention, and 23-hour stays as a technique to impact chronic homelessness. The YWCA provides transitional housing for victims of domestic violence. Additional services for the homeless are included in the MA-30 Homeless Facilities and Services section of the Consolidated Plan (www.BillingsMT.gov/ConPlan).

For those living on the downtown streets of Billings, a position was created for an addiction / mental health counselor to accompany two downtown police officers when engaging people living on the streets. This initiative was undertaken as one of the many outcomes from the Community Innovations Summit, which was facilitated by the Community Development Division and the Downtown Billings Alliance. Nonfederal funding through the City of Billings has been allocated to support the counselor staff position.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

Family Promise of Yellowstone Valley provides emergency shelter to several families at a time in a network of church congregations. The organization also operates a transitional housing program that provides apartments for those who have graduated from the shelter program.

YWCA Gateway House provides housing for female-headed households who have been victims of domestic violence. Additional services provided include case management, mental health treatment, budgeting assistance, and the facilitation of access to benefits. The organization also provides transitional housing and permanent supportive housing.

HRDC District 7 receives Emergency Shelter Grant funds and manages a rapid rehousing program to provide deposit and rent payment assistance to help families quickly regain stability into permanent housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly-funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City does not receive McKinney-Vento Homeless Assistance Act funds and is not required to develop and implement a Discharge Coordination Policy. The Montana Continuum of Care (MT CoC) for the Homeless Coalition is the state's lead agency for addressing homeless activities and is a statewide collaboration of diverse homeless service providers, nonprofit organizations, and local and state governments. The coalition was formed to address homelessness with very few resources to cover Montana's vast geographical area. The system is established upon community and regionally-based continuum of care systems, which form the statewide coalition and continuum of care process. The City supports the MT CoC in their efforts to establish a Statewide Discharge Coordination Policy.

The City does not receive Emergency Shelter Grant funds. These funds are distributed statewide by the Montana Department of Public Health and Human Services through ten HRDCs throughout the state. The local District 7 HRDC utilizes these funds to support rapid re-housing activities in conjunction with the local shelters.

Introduction

Barriers to affordable housing are noted in the MA-40 and SP-55 Barriers to Affordable Housing sections of the Consolidated Plan, which can be found online at www.BillingsMT.gov/ConPlan.

Additional barriers have been identified in the City's Analysis of Impediments to Fair Housing Choice, including:

- Concentrations of minorities that would not exist in a free market not distorted by discrimination suggest that Billings has a dual housing market; one for non-Hispanics, Whites and Asians and another for all other minorities.
- Discriminatory real estate industry practices such as racial and ethnic steering distort the free market in housing.
- Discrimination against Latinos in issuing government-backed mortgage and refinancing loans continues unabated in Billings as it does throughout the nation.
- The relatively high cost of housing continues to pose a barrier to fair housing choice in Billings.
- A review of Unified Zoning Regulations and review requirements to foster compliance with fair housing law and to promote inclusionary zoning.
- There is a serious shortage of housing affordable to holders of Housing Choice Vouchers in the areas where the proportion of public-school students from low-income neighborhoods is relatively low.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment.

The City plans on assisting with housing affordability and poverty impact through the following programs:

- Foreclosure Acquisition / Rehabilitation
- First Time Home Buyer
- Affordable Housing Development
- Billings Metro VISTA Project

The City of Billings recently adopted, and has begun implementing, a new zoning code that includes several provisions to expand affordable housing options and choice citywide. Project Re:Code was a three-year process to modernize zoning codes, diversify neighborhoods, and remove barriers to affordable housing development. The new code allows for smaller, accessory dwelling units to create more compact, affordable housing options in existing residential neighborhoods. With the assistance of AmeriCorps VISTA members through the Billings Metro VISTA Project, the City also built a new Pattern Guide website to provide guidance to homeowners and small business owners investing in Billings' First Neighborhoods.

In 2019, City officials met locally with several HUD officials from the Office of Fair Housing and Equal Opportunity: Assistant Secretary Anna Maria Farias; Regional Director Amy Frisk; and Enforcement Branch Chief Chris Vogel. After reviewing Project Re:Code, Farías...commended the effort, saying [Project Re:Code] was "very impressive," before adding her thoughts on the importance of zoning codes. "If you are serious about affordable housing, then somebody has to be willing to start talking about zoning." (Billings Gazette)

AP-85 Other Actions 91.220(k)

Introduction

The City's programs have been designed to meet priority needs in the community. However, there is very limited funding coming through the City to meet the needs of local citizens.

Actions planned to address obstacles to meeting underserved needs

The City plans on meeting underserved needs through the following programs:

• First Time Home Buyer

- Promote financial security, home equity, housing self-sufficiency, housing and neighborhood quality and stability.
- o Increase minority homeownership, promote equal access and opportunity, and decrease segregation citywide.
- Improve affordable housing opportunities for the elderly, persons with disabilities, and other special populations.
- o Reduce predatory lending through education and standardized procedures.

Affordable Housing Development

- o Expand access and availability of decent, affordable housing citywide.
- Improve the physical quality of affordable housing.
- Foster suitable living environment and quality of life through the improvement of physical conditions including infrastructure for housing projects and housing development.

• Foreclosure, Acquisition, Rehabilitation

- Mitigate the negative community impact of vacant, foreclosed properties.
- o Improve affordable housing quality, condition, safety, livability, and accessibility.
- o Stabilize property values in neighborhoods with existing vacant, foreclosed homes.
- o Eliminate the potential for crime related to existing vacant, foreclosed properties.

• Billings Metro VISTA Project

- o Provide resources to nonprofit organizations to undertake poverty impact activities and to support the low-income individuals and families they serve.
- Focus areas include education, healthcare, food security, economic opportunity, housing, financial literacy, and others.

Actions planned to foster and maintain affordable housing

The City plans on maintaining affordable housing through the following:

- Create, preserve, and expand affordable housing options: Affordable Housing Development and First Time Home Buyer
- Neighborhood Revitalization Foreclosures: Foreclosure Acquisition Rehabilitation
- Impact Poverty: Billings Metro VISTA Project

Actions planned to reduce lead-based paint hazards

The City continues to follow HUD's lead-based paint requirements as established in September of 2000. Projects involving structures built prior to 1978 are considered to have the potential for lead-based paint and consistent procedures have been developed to ensure compliance with federal regulations.

The City will continue diligence while undertaking rehabilitation and construction activities to maintain the safety of households participating in federal programs. Participants in the City's housing programs are made aware of the requirements the City must follow. Education on the hazards of exposure to lead is provided for each rehabilitation project. The City currently offers risk assessments, through certified staff, paint inspections, clearance testing, and has access to lead-safe certified contractors to ensure compliance.

Actions planned to reduce the number of poverty-level families

As stated in the SP-70 Anti-Poverty Strategy section of the Consolidated Plan (<u>BillingsMT.gov/ConPlan</u>), the Needs Assessment contains comprehensive information on the lower-income status of local households. All the Consolidated Plan strategies target the improvement of economic conditions of lower-income households in the community, including housing development, financing home repair, continuing partnerships, and funding public service activities. The City proposes to support the following specific activities in the Consolidated Plan to address economic conditions of low-income households in Billings:

- Continue to work with nonprofit organizations to help address the human service needs of lower-income residents of the community in general and of our lower-income neighborhoods.
 This would be achieved primarily through supporting capacity building efforts of social service agencies through implementation of the *Billings Metro VISTA Project*.
- Continue to apply for the AmeriCorps VISTA project status to bring full-time and summer associate volunteers to work on poverty-impact programs.

AmeriCorps VISTA is a national anti-poverty initiative that places full-year and Summer Associate volunteers with local projects. Full-year VISTA members are recruited locally and nationally, are college graduates, and commit to at least a year of service with a project. Summer Associates are at least 18 years old and commit to ten weeks of service.

Actions planned to develop institutional structure

As described in the SP-40 Institutional Delivery Structure section of the <u>Consolidated Plan</u>, the City of Billings maintains strong partnerships with housing and social service agencies. The only gaps in the institutional structure relate to funding limitations and the City's inability to dedicate time and resources to additional projects outside of the current funding structure.

Actions planned to enhance coordination between public and private housing & social service agencies

The City will continue coordinating with public, private, and social service agencies to further activities and projects identified herein, including participation in the following groups and initiatives:

- Nonprofit Organizations
- Neighborhood Task Forces
- Community Innovations Initiatives
- Resource Map and Notepad
- Veteran's Resource Map
- Coronavirus (COVID-19) Resource Guide
- Billings Metro VISTA Project

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Introduction

The City of Billings has programmed all available revenues in current programs identified herein.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

| \$0 | Total Program Income: | | | |
|------------|--|----|--|--|
| \$0 | 6. The amount of income from float-funded activities. | 6. | | |
| \$0 | 5. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan. | | | |
| \$0 | 4. The amount of surplus funds from urban renewal settlements. | | | |
| \$0 | 3. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | | | |
| \$0 | 2. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed. | | | |
| \$0 | 1. Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out. | 1. | | |
| | , , | 1. | | |

Other CDBG Requirements

| 1. | The amount of urgent need activities. | \$0 | | | | |
|----|--|-----|--|--|--|--|
| 2. | 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low- and moderate-income. Overall Benefit - A consecutive period of one, two, or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specific the years covered that include this Annual Action Plan. | | | | | |
| | FY Year Covered 2023 | | | | | |

Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The above-noted regulation refers to the use of HOME funds for eligible activities. The City of Billings will not utilize HOME funds outside of the following allowable investments:

- Equity investments, interest-bearing loans or advances, non-interest-bearing loans or advances, interest subsidies consistent with the purposes of this part, deferred payment loans, grants, or other forms of assistance that HUD determines to be consistent with the purposes of this part. Each participating jurisdiction has the right to establish the terms of assistance, subject to the requirements of this part.
- Guarantee loans made by lenders and, if required, the participating jurisdiction may establish a loan guarantee account with HOME funds. The HOME funds may be used to guarantee the timely payment of principal and interest or payment of the outstanding principal and interest upon foreclosure of the loan. The amount of the loan guarantee account must be based on a reasonable estimate of the default rate on the guaranteed loans, but under no circumstances may the amount on deposit exceed 20% of the total outstanding principal amount guaranteed; except that the account may include a reasonable minimum balance. While loan funds guaranteed with HOME funds are subject to all HOME requirements, funds which are used to repay the guaranteed loans are not.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Recapture provisions permit the original homebuyer to sell the assisted property to any willing buyer during the period of affordability while the City can recapture all, or a portion of the HOME assistance provided to the original homebuyer. The City utilizes recapture provisions exclusively when assisting homeowners and the provisions are enforced via a Promissory Note (not recorded), the use of a Deed Restriction Agreement and a Montana Trust Indenture that are both recorded at the Yellowstone County Clerk and Recorder's office. These written, legal documents contain language outlining the recapture provisions as established herein. The City does not use subrecipients or other grantees to carry out these activities.

Homebuyer Requirements: For homeownership housing to qualify as affordable housing eligible for HOME funding, it must be single-family; considered modest housing; be acquired by a low-income household for their principal residence; and meet affordability requirements for a single period as determined by the amount of assistance provided. The City utilizes <u>single family mortgage limits set by HUD</u>.

Direct HOME Subsidy: The amount of HOME assistance that enabled the homebuyer to buy the unit. The direct subsidy includes down payment and closing costs provided directly to the homebuyer, which resulted in a reduced purchase price from the fair market value of the home to an affordable price. The entire amount of HOME assistance is subject to recapture.

Net Proceeds: The sales price, less the superior loan repayment and any closing costs. The City will only recapture the net proceeds from a sale. Any loans or improvements made to the property after the time of the HOME assistance will be paid after the City is repaid the amount owed under its

recapture provisions. If the net proceeds are not sufficient to recapture the full HOME investment, the City will accept the available net proceeds as full payment.

Recapture Model - City Recaptures Entire HOME Assistance Amount: The City allows the assisted homebuyer to retain all appreciation and the City expects to recapture the entire direct HOME subsidy invested in the project. Therefore, the homeowner will retain any value of the appreciation of the property after the City's HOME assistance has been recaptured / repaid. The homeowner's down payment, principal payments, and any capital improvement investment made in the property after the HOME assistance was provided will be returned to the homeowner at closing after the City's HOME assistance is recaptured and repaid from the net proceeds as described above.

Subordination: The City does not subordinate loans in the First Time Homebuyer program and other homeowner-assisted projects without City Administrator approval. Therefore, if an assisted homeowner refinances the property, the City will need to be repaid the full amount of HOME assistance provided.

Use of Recaptured Funds: Recaptured HOME funds will be used to assist other first-time homebuyers to purchase property in Billings or other HOME-eligible activities to be determined through the City's budget allocation process in accordance with the Citizen Participation Plan. Homebuyers must be low-income and must use the assisted property with the recaptured funds as their principal residence. Low-income and first-time homebuyer status will be determined based on HOME program regulations.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds. See 24 CFR 92.254(a)(4) are as follows:

Long Term Affordability: Under the recapture provision, there is no requirement that the original HOME-assisted homebuyer sell the unit to another low-income homebuyer.

Affordability Periods: For City-assisted homebuyer units under the recapture provision, the period of affordability is based upon the direct HOME subsidy provided to the homebuyer that enabled the homebuyer to purchase the unit. Any program income used to provide direct assistance to the homebuyer is included when determining the period of affordability. Recapture provisions for the First Time Home Buyer program are either five or ten years for each assisted property beginning after the transfer of the property to the property owner as evidenced by the Deed Restriction Agreement, Montana Trust Indenture and Promissory Note.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City of Billings does not propose the use of HOME funds to refinance existing debt secured by multi-family housing that is being rehabilitated with HOME funds.

Section IV: Appendix

Appendix A: CDBG Application for Federal Assistance (SF-424)

OMB Number: 4040-0004 Expiration Date: 11/30/2025 Application for Federal Assistance SF-424 * 2. Type of Application: * 1. Type of Submission: * If Revision, select appropriate letter(s): New New Preapplication Application Continuation * Other (Specify): Changed/Corrected Application Revision * 3. Date Received: 4. Applicant Identifier: 5a. Federal Entity Identifier. 5b. Federal Award Identifier: B-23-MC-30-0001 HUD State Use Only: 7. State Application Identifier. 6. Date Received by State; 8. APPLICANTINFORMATION: *a.Legal Name: City of Billings * c. UEI: * b. Employer/Taxpayer Identification Number (EIN/TIN): 816001237 LVG1 L24 5LE 95 d. Address: * Street1: PO Box 1178 Street2: * City: Billings County/Parish: * State: MT: Montana Province: *Country: USA: UNITED STATES *Zip / Postal Code: 59103-1178 e. Organizational Unit: Department Name: Division Name: Planning & Community Services Community Development Division f. Name and contact information of person to be contacted on matters involving this application: Prefix: * First Name: Brenda Middle Name: * Last Name: Beckett Suffix: Organizational Affiliation: * Telephone Number: 406-657-8286 Fax Number: * Email beckettb@billingsmt.gov

| Application for Federal Assistance SF-424 |
|---|
| * 9. Type of Applicant 1: Select Applicant Type: |
| C: City or Township Government |
| Type of Applicant 2: Select Applicant Type: |
| |
| Type of Applicant 3: Select Applicant Type: |
| |
| * Other (specify): |
| |
| * 10. Name of Federal Agency: |
| Us Department of Housing and Urban Development |
| 11. Catalog of Federal Domestic Assistance Number: |
| 14.218 |
| CFDA Title: |
| Community Development Block Grants / Entitlement Grants |
| |
| * 12. Funding Opportunity Number: |
| Community Development Block Grant |
| * Title: |
| Community Development Block Grant |
| |
| |
| |
| 13. Competition Identification Number: |
| |
| Title: |
| |
| |
| |
| 14. Areas Affected by Project (Cities, Counties, States, etc.): |
| |
| Add Attachment Delete Attachment View Attachment |
| * 15. Descriptive Title of Applicant's Project: |
| City of Billings, Montana, |
| Activities for approved use through the CDBG program, as indicated in the Annual Action Plan. |
| |
| Attach supporting documents as specified in agency instructions, |
| Add Attachments Delete Attachments View Attachments |
| |

| Application for Federal Assistance SF-424 | | | | | | | |
|--|---------------------------|---------------------|-------------------------|-------------------------------|--------------|--|--|
| 16. Congressional Districts Of: | | | | | | | |
| *a, Applicant MT-001. *b, Program/Project MT-001 | | | | | | | |
| Attach an additional in | st of Program/Project Con | gressional District | s if needed. | | | | |
| | | | Add Attachment | Delete Alfachment View | Altachment | | |
| 17. Proposed Project | ct: | | | | | | |
| *a, Start Date: 07/ | 01/2023 | | | *b, End Date: 06/30/ | 2024 | | |
| 18. Estimated Fund | ing (\$): | | | | | | |
| * a. Federal | | 623,918.00 | | | | | |
| * b. Applicant | | 0.00 | | | | | |
| *c; State | | 0.00 | | | | | |
| * d, Local | | 0.00 | | | | | |
| * e. Other | | 0.00 | | | | | |
| * f. Program Income | | 50,000.00 | | | | | |
| * g. TOTAL | | 673,918.00 | | | | | |
| * 19. Is Application | Subject to Review By S | tate Under Exec | utive Order 12372 Pr | ocess? | | | |
| a, This applicati | on was made available t | to the State unde | r the Executive Orde | r 12372 Process for review on | | | |
| b. Program is se | ubject to E.O. 12372 but | has not been se | lected by the State for | or review. | | | |
| C Program is no | ot covered by E.O. 1237 | 2. | | | | | |
| * 20. Is the Applican | nt Delinquent On Any Fe | ederal Debt? (If | "Yes," provide expla | nation in attachment.) | | | |
| Yes | ∑ No | | | | | | |
| If "Yes", provide exp | planation and attach | | | | | | |
| | | | Add Attachment | Delete Attachment View | v Atlachment | | |
| 21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances* and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001) **I AGREE* **The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or sgency specific instructions. | | | | | | | |
| Authorized Representative: | | | | | | | |
| Prefix: | | * Firs | t Name: Chris | | | | |
| Middle Name: A. | | | | | | | |
| *Last Name: Kukulski | | | | | | | |
| Suffix: | | | | | | | |
| *Title: Gity Administrator | | | | | | | |
| *Telephone Number: 406-657-8430 Fax Number: | | | | | | | |
| *Email: kukulski | c@billingsmt.gov | | | | | | |
| *Signature of Authorized Representative: Cows A Kullulki *Date Signed: 5-8-23- | | | | | | | |

Appendix B: HOME Application for Federal Assistance (SF-424)

* Telephone Number:

406-657-8286

*Email: beckettb@billingsmt.gov

OMB Number: 4040-0004 Expiration Date: 11/30/2025 Application for Federal Assistance SF-424 * If Revision, select appropriate letter(s): * 1. Type of Submission: * 2. Type of Application: New New Preapplication * Other (Specify): Application Continuation Changed/Corrected Application Revision * 3. Date Received: 4. Applicant Identifier: 5b. Federal Award Identifier: 5a. Federal Entity Identifier. M=23-MC-30-0213 HUD State Use Only: State Application Identifier: 6. Date Received by State: 8. APPLICANT INFORMATION; *a.Legal Name: City of Billings * b. Employer/Taxpayer Identification Number (EIN/TIN); * c. UEI: LVG1L245LE95 816001237 d. Address: * Street1: PO Box 1178 Street2: * City: Billings County/Parish: * State: MT: Montana Province: USA: UNITED STATES * Country: " Zip / Postal Code: 59103-1178 e. Organizational Unit: Division Name: Department Name: community Development Division Planning & Community Services f. Name and contact information of person to be contacted on matters involving this application: * First Name: Brenda Prefix: Middle Name: * Last Name: Beckett Suffix: Title: Organizational Affiliation: Fax Number:

| Application for Federal Assistance SF-424 |
|--|
| * 9. Type of Applicant 1: Select Applicant Type: |
| C: City or Township Government |
| Type of Applicant 2: Select Applicant Type: |
| |
| Type of Applicant 3: Select Applicant Type: |
| |
| * Other (specify): |
| |
| * 10. Name of Federal Agency: |
| US Department of Housing and Urban Development |
| 11. Catalog of Federal Domestic Assistance Number: |
| 14.239 |
| CFDA Trile: |
| HOME Investment Partnerships Program - Entitlement |
| * 12. Funding Opportunity Number: |
| HCME Investment Partnerships Program |
| * Title: |
| HOME Investment Partnerships Program |
| 13. Competition Identification Number: |
| |
| Title: |
| |
| |
| The state of the s |
| 14. Areas Affected by Project (Cities, Counties, States, etc.): |
| Add Attachment Delete Attachment View Attachment |
| |
| * 15. Descriptive Title of Applicant's Project: |
| City of Billings, Montana. |
| Activities for approved use through the HOME program, as indicated in the Annual Action Plan- |
| Attach supporting documents as specified in agency instructions. |
| Add Attachments Delete Attachments View Attachments |

| Application f | or Federal Assistan | ce SF-424 | | | | | |
|---|-----------------------------|---|---|--|----------------------------|--------------------------------------|-------|
| 16. Congressio | nal Districts Of: | | | | | | |
| * a. Applicant | MT-001 | | | * b. Program/Project | MT-001 | | |
| Attach an additio | nal list of Program/Project | Congressional Distric | cts if needed. | | | | |
| | | | Add Attachment | Delete Attachment | View / | Attachment | |
| 17. Proposed P | roject: | | | | | | |
| * a. Start Date: | 07/01/2023 | | | * b. End Date | 06/30/2 | 024 | |
| 18. Estimated F | unding (\$): | | | | | | |
| * a. Federal | | 378,085.00 | | | | | |
| * b. Applicant | | 0.00 | | | | | |
| * c. State | | 0.00 | | | | | |
| * d. Local | | 0.00 | | | | | |
| * e. Other | | 0.00 | | | | | |
| * f. Program Inco | ome | 400,000.00 | | | | | |
| *g. TOTAL | | 778,085.00 | | | | | |
| | tion Subject to Review E | | | | | | |
| _ | lication was made availa | | | | view on | | |
| | is subject to E.O. 12372 | | elected by the State f | or review. | | | |
| C. Program | is not covered by E.O. 1 | 2372. | | | | | |
| * 20. Is the App | licant Delinquent On An | y Federal Debt? (I | f "Yes," provide expl | anation in attachment.) | | | |
| Yes | No No | | | | | | |
| If "Yes", provid | e explanation and attach | | | | | | |
| | | | Add Attachment | Delete Attachment | View | Attachment | |
| herein are true comply with ar subject me to o ** I AGREE ** The list of ce | ertifications and assurance | te to the best of r cept an award. I am strative penalties. (| my knowledge. I also n aware that any falso (U.S. Code, Title 18, S | o provide the required s, fictitious, or frauduler section 1001) | l assurance nt statemen | s** and agree to ts or claims may | |
| specific instruction | ons. | | | | | | |
| Authorized Re | presentative: | | | | | | |
| Prefix: | | * Fir | rst Name: Chris | | | | |
| Middle Name: | A. | | | | | | |
| * Last Name: | Kukulski | | | | | | |
| Suffix: [| | | | | | | |
| *Title: Ci | ty Administrator | | | | | | |
| * Telephone Nur | mber: 406-657-8430 | | | Fax Number: | | | |
| *Email: kukul | lskic@billingsmt.go | υV | | | | | |
| * Signature of A | uthorized Representative: | Chu | s 4 7hu | lubhi | | * Date Signed: | 5-8-3 |

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- 1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).
- 2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) ________ [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.
- 3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

- A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

Signature of Authorized Official Date

City Administrator

Compliance with Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws -- It will comply with applicable laws.

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance - If it plans to provide tenant-based rental assistance, the tenant-based rental assistance is an essential element of its consolidated plan.

Eligible Activities and Costs -- It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §§92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

Subsidy layering -- Before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.



ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009 Expiration Date: 02/28/2025

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant:, I certify that the applicant:

- Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
- Will give the awarding agency, the Comptroller General
 of the United States and, if appropriate, the State,
 the right to examine all records, books, papers, or
 documents related to the assistance; and will establish
 a proper accounting system in accordance with
 generally accepted accounting standards or agency
 directives.
- 3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure nondiscrimination during the useful life of the project.
- Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
- 5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
- Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.

- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
- Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29) U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse: (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statue(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statue(s) which may apply to the application.

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- 11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
- Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
- 14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
- 15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of

- Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
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- Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

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| APPLICANT ORGANIZATION | DATE SUBMITTED |
| City of Billings | 5-8-23 |

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ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009 Expiration Date: 02/28/2025

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As the duly authorized representative of the applicant:, I certify that the applicant:

- Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
- Will give the awarding agency, the Comptroller General
 of the United States and, if appropriate, the State,
 the right to examine all records, books, papers, or
 documents related to the assistance; and will establish
 a proper accounting system in accordance with
 generally accepted accounting standards or agency
 directives.
- 3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure nondiscrimination during the useful life of the project.
- Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
- 5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
- Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.

- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
 - Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29) U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statue(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statue(s) which may apply to the application.

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- 11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
- Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
- Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
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- Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
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- 18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
- 19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
- 20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award

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| City of Billings | 1-8-23 |

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As the duly authorized representative of the applicant, I certify that the applicant:

- Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
- Will give the awarding agency, the Comptroller General
 of the United States and, if appropriate, the State,
 through any authorized representative, access to and
 the right to examine all records, books, papers, or
 documents related to the award; and will establish a
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 accepted accounting standards or agency directives.
- Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
- Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
- Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
- Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to:

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| SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL | TITLE |
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| 00 1// 0 00 | City Administrator |
| Chas A Trubulshi | |
| APPLICANT ORGANIZATION | DATE SUBMITTED |
| City of Billings | 5.22.2023 |

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| SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL | TITLE | |
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| APPLICANT ORGANIZATION | DATE SUBMITTED | |
| City of Billings | 5.22.2023 | |

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Appendix H: Citizen Participation Plan

Citizen participation is the foundation of housing and community development programs. The Citizen Participation Plan for the City of Billings is designed to ensure citizen involvement in the planning and reporting on the City's programs covered under the HUD Consolidated Plan requirements. The purpose of the Citizen Participation Plan is to ensure that citizens, nonprofit organizations, and other interested parties are afforded adequate opportunity to review and comment on plans, programs, activities and reports regarding the City's federally funded housing and community development programs. Citizen participation pertains to the following documents herein referred to as "plans and reports":

- Consolidated Plan
- Annual Action Plans
- Citizen Participation Plan
- Limited English Proficiency Plan
- Comprehensive Annual Performance and Evaluation Reports
- Analysis of Impediments to Fair Housing Choice

Citizen Participation Plan Objectives

The primary objectives of the City's participation plan are to:

- Encourage citizen participation in the development of the City's plans and reports with emphasis on participation from individuals and households identified as:
 - Low / moderate income
 - Residents of blighted areas
 - Minorities and all protected class members
 - Those with limited English proficiency
 - Elderly
 - o Disabled
 - Those with HIV / AIDS diagnoses
 - Homeless
 - Families with children
 - Those residing in areas where funding will be utilized
- Provide citizens with reasonable and timely access to meetings, information and records relating
 to the City's plan for utilizing funding in addition to allowing reasonable opportunity to comment
 on the above-noted plans and reports. All records regarding these activities are maintained
 according to the City Record Retention Schedule and as required by federal regulations.
- Consult with the local Public Housing Authority (HomeFront, formerly known as the Housing Authority of Billings) on the development and implementation of the above noted plans and reports, which includes input from residents of public and assisted housing.
- The City's Planning and Community Services Department will also continue to support the
 activities for the Adjacent Neighborhood Committee, which is comprised of Task Force Officers
 who meet bi-monthly to collaborate and exchange information regarding the lower-income
 neighborhood task force areas. The Community Development Division staff attends meetings of

lower-income task force neighborhoods when requested for specific presentations. The lower-income neighborhoods are comprised of higher concentrations of ethnic and racial minority populations.

- Facilitate public hearings to obtain citizen views and to respond to proposals and questions at all stages in developing and implementing activities as outlined in the City's plans and reports. All hearings and meetings shall be provided in areas where accommodations for the disabled can be provided.
- Consult with public and private agencies and organizations during the development of the City's plans and reports:
 - Assisted housing
 - Health and social services
 - Regional and local government agencies
 - Public Housing Authority
 - Fair Housing education and enforcement agencies
 - Continuum of Care organizations
 - Businesses
 - Housing developers
 - Nonprofit organizations
 - Philanthropic agencies
 - Faith-based communities

HUD Data

The City of Billings will share any HUD-provided data and other supplemental information relative to the City's plans and reports. HUD-provided data is also currently provided on the City's website at www.BillingsMT.gov/HUDdata.

Public Decision-Making Processes

The Community Development Board is a citizen's advisory board consisting of nine members who are appointed by the Mayor of Billings with the consent of the City Council. Six members are appointed from, and represent, lower-income neighborhoods of the City as defined by federal regulations for the Community Development Block Grant (CDBG) program and three members represent the community at large. Staff is available to provide technical assistance to the Board in all aspects of planning and reporting processes.

This board serves in an advisory capacity to the City Council for the purpose of providing citizen input on policy decisions to the City Council. The primary responsibilities of the board are to review existing and proposed City policies and to review the Community Development Division's activities to ensure policies are being implemented and carried out. As six of the nine Board positions are held by low income area representatives, board composition meets basic federal requirements for low income citizen input and engagement.

The Community Development Board makes recommendations to the City Council relative to all plans and reports. In addition, the Community Development Board reviews applications submitted for CDBG and HOME funding in order to make funding recommendations to the City Council for approval.

The *Billings City Council* is the final citizen policy body that reviews and takes action on plans and reports. The Community Development Board presents recommendations to the City Council during a scheduled work session preceding the public hearing in April in order to deliver information on decisions made regarding recommendations. After receipt and consideration of public comments, the City Council approves reports / plans and proposed funding allocations.

Public notices announcing Community Development Board and City Council meetings are published in a widely-circulated newspaper prior to the meeting date. These notices are designed to provide reasonable and timely access to local meetings consistent with accessibility and reasonable accommodation requirements.

Plans and reports on the City's housing and community development activities are made available for review by citizens, public agencies, and other interested parties. These documents are available at the Community Development Division and posted on its website at www.BillingsMT.gov.

Public Access and Engagement

The City of Billings takes the following actions to ensure public access to drafted / proposed plans and reports are published and accessible to ensure the public has reasonable opportunities to examine content and to submit comments. City staff will strive to explore alternative public involvement techniques and quantitative ways to measure efforts that encourage citizen participation in a shared vision for change in communities and neighborhoods, where practical.

Public Comment Periods: The City will publish and accept public comment on drafted Consolidated Plans, Annual Action Plans, Citizen Participation Plans, Limited English Proficiency Plans, and the Analysis of Impediments to Fair Housing Choice for a period of at least 30 days. The same timeline applies to substantial amendments to the aforementioned documents.

The City will publish and accept public comment on drafted Comprehensive Annual Performance Evaluation Reports (CAPER) for a period of at least 15 days. The same timeline applies to amendments to the CAPER.

The City may request public comment for one or more activities, plans, and / or reports during the same public comment period for efficiency. Staff will consider citizen comments and views made prior to document finalization and comment summaries will also be included or attached to the document.

The City will strive to provide written responses to all written complaints and grievances related to the City's housing and community development programs within 15 working days of receipt of the complaint or grievance where practical. Grievances at the City Council level will require significantly more time.

In the event of a pandemic or other infectious disease, the City may alter public participation to include social distancing, virtual attendance, and other forms of virtual participation in lieu of or in addition to efforts described herein. The City may also implement shorter public comment periods as allowed by HUD. As per federal regulation, the City of Billings may publish its application for CDBG-CV funds for no less than five calendar days to solicit public comments.

Published Notices: City staff will issue notices via widely-circulated print press in advance of public comment periods. Notices will include the purpose of the document, a summary of the document contents, and instructions on how to access documents in their entirety. Statements are included in notices of public hearings and service brochures indicating that office, meeting, and public hearing locations are accessible to persons with disabilities and they include the Montana Relay phone number 711.

Plan Online Access: City staff will post drafted / proposed reports and plans online for free download at www.BillingsMT.gov/CDreports.

Plan Hard Copy Access: City staff will make available free hard copies of drafted / proposed documents to the public including residents, groups, and organizations upon request at the City's Community Development office. City staff will provide reasonable and timely access to information and records relating to all plans and reports, including the use of assistance under the programs managed by the Community Development Division. Those requesting records can complete a Public Records Request and submit it to the City's Legal Department.

Public Hearings: The City will hold at least two public hearings during City Council meetings each year to obtain residents' views and to respond to proposals and questions. Council meetings promote community access and participation and the meetings are aired live on social media and the local community television access station website and local free channels. Citizens may also access recordings of the meetings on social media and Channel 7's website.

The hearings will be held at two different stages of the program year and together they will address housing and community development needs, development of proposed activities, proposed strategies and actions for affirmatively furthering fair housing, and a review of program performance.

- September: One public hearing will be held each September, before publishing the proposed Consolidated and / or Annual Action Plan. The purpose of this hearing is to obtain public comment on:
 - CDBG and HOME Comprehensive Annual Performance Evaluation Report (CAPER) for the prior program year; and
 - Current community needs to assist the Community Development Board in designing the application process for the upcoming program year, before the publication of the drafted Consolidated and / or Annual Action Plan.
- April: One public hearing will be held during the development of the Consolidated and / or Annual
 Action Plan. This hearing is typically held on the last day of the public comment period and prior
 to staff's adjustments to Consolidated and / or Annual Action Plans and subsequent submission
 to HUD.
 - O In the event HUD releases allocation amounts later than the public comment period, the Consolidated / Annual Action Plans will include descriptions of activities with specific recommended dollar amounts and one activity each for CDBG and HOME that will be allocated the remaining funding amounts. This will ensure only one activity for each program will be allocated variable funding amounts.
 - The City Council maintains authority to change the allocation amounts recommended by the Community Development Boards during the April public hearing meeting.

The City may facilitate one public hearing to accept public comment on one or more plans / reports for efficiency. Staff will consider public hearing comments made prior to document finalization and comment summaries will also be included or attached to the document.

All public hearings are accessible to disabled individuals, publicized as required by State law and allow for accommodation of individuals with hearing, visual, or mobility impairments.

City staff makes every effort to encourage public participation in the City Council public hearings and meetings:

- Agenda Packet: Available for viewing on the City's website www.BillingsMT.gov/councilagendas.
- Viewing the Meeting: The Public may view the meeting on the Community 7 TV Channel 7 or Channel 507 Spectrum Cable. The Public may also view online at www.comm7tv.com and click the Watch Live icon. Community 7 also has links to their Facebook page and YouTube channel in which to view the meeting. Meeting recordings are also available after the meeting for viewing online via the Community 7 TV website, Facebook page, or YouTube channel.
- **Public Participation:** Verbal comments are taken only during the Public Comment periods as indicated on the agenda and during the Public Hearings under the regular agenda. Written communication can be submitted any time prior to or during the public comment period.
 - In-Person: The public may attend City Council meetings in person in the Council's Chambers, City Hall, 210 North 27th Street, Billings, Montana.
 - Email: Emails can be sent to the City Council before 3:00 pm on the date of the Public Hearing at council@BillingsMT.gov.
 - Viewing Council Emails: All emails sent to the City Council can be viewed online at <u>www.BillingsMT.gov/councilemails</u>. Emails received after 3:00 pm and prior to 5:00 pm, may be read during the meeting.

Access for the Disabled and Limited English Proficiency: The City will provide accommodations for individuals with disabilities in public meetings, public hearings and in written documentation regarding programs and services available from the Division. Community Development offices and City Hall are accessible to those with disabilities. Statements are included in notices of public hearings and service brochures indicating that office and hearing locations are accessible to persons with disabilities. Accommodations can be made for other disabilities as well.

Special arrangements for participation by individuals with hearing, speech, or vision impairment may be made upon request with three business days advanced notice. Non-English speaking persons wishing to participate will also be accommodated through translation and / or interpretation in accordance with the City's Language Assistance Plan.

Criteria for amending the Consolidated Plan

24 CFR part 91.105(c) of the Final Rule requires grantees of CDBG and HOME programs make public the criteria the City will use for determining what changes in planned or actual activities constitute a substantial amendment to the five-year Consolidated Plan and the Analysis of Impediments to Fair Housing Choice.

Substantial changes to the Consolidated Plan are defined as the creation of any new program, project, or activity to be funded or carried out under the City's CDBG and / or HOME programs. All substantial changes to the Consolidated Plan must meet demonstrated need substantiated by HUD-approved data sources. Minor amendments include the expansion of an existing program, project, or activity funded or carried out under the City's CDBG and / or HOME programs. Minor changes must also meet demonstrated need by HUD-approved data sources.

Prior to the submission of any substantial change in the proposed use of federal housing and community development funds or to the Analysis of Impediments to Fair Housing Choice, the City will hold a public hearing to allow citizens reasonable notice of, and opportunity to comment on, proposed amendments. Public comment periods will not be less than thirty (30) days unless otherwise allowed by HUD.

Routine revenues including program income, recaptured / repaid funds, and re-programmed monies will be utilized for existing and previously approved programs as it is received during each fiscal year. Routine revenues are allocated on a close- and shovel-ready basis to ensure timely commitment and expenditure. These changes are customary and facilitate funding allocations to projects and activities most in demand and do not require a substantial or minor amendment to the Consolidated Plan.

City staff cannot predict annual HUD entitlement allocation amounts or repayment revenues for CDBG or HOME. Therefore, five-year Consolidated Plan numerical goals are established as estimates that may fluctuate during the five-year period based on funding received and demand for the City's programs. These changes are customary and do not require a substantial or minor amendment to the Consolidated Plan.

Technical Assistance

The Community Development Division provides technical assistance, as requested and as staff time allows, to lower income groups to develop proposals for the Division's housing and community development activities in the City limits. Technical assistance is offered any time proposals for the use of funding are requested, and is offered routinely in December and January - prior to application deadlines for CDBG / HOME funding allocations.

Nondiscrimination, Accommodations & Grievances

The Community Development Division receives federal funding to support housing acquisition, repair, development and poverty impact programs and is required to adhere to the Americans with Disabilities Act, Section 504 of the Rehabilitation Act, the Fair Housing Act, the Montana Human Rights Act, and other equal opportunity regulations. These regulations are designed to protect individuals with disabilities with equal access to employment opportunities and the services, programs and activities the City offers.

It is essential that all individuals have equal access to the Community Development Division's communication, open meetings, programs and services including: First Time Home Buyer; Home Repair; Housing Development; and the Billings Metro VISTA Project.

- Federally Protected Classes: Disability, including people with HIV / AIDS and people in recovery
 from alcohol / drugs; Race / Color; Religion; Sex, includes protection against sexual harassment;
 Familial Status, includes the presence of children under the age of 18 and / or pregnancy; and
 National Origin.
- HUD Protected Classes: Sexual Orientation; Gender Identity; and Marital Status.
- Montana's Protected Classes: Marital Status; Creed; and Age.

Accommodations: Auxiliary aids and services are available to facilitate effective communication to individuals with disabilities to ensure equal participation. Such aids and services are free to the public and may include sign-language interpreters, large print formats, and other aids to make information and communications accessible to individuals with speech, hearing or vision impairments.

Public Notices: The City of Billings - Community Development Division encourages all members of the community to participate. Special arrangements for participation by individuals with hearing, speech, vision impairment or physical disabilities can be made upon request. Non-English speaking persons wishing to participate will also be accommodated through translation and / or interpretation in accordance the City's Language Assistance Plan. Fair Housing Equal Opportunity.

Grievance Procedure: If a citizen feels they have been denied equal access to Community Development programs, services or activities, they may file a written complaint including their contact information and a description of the alleged act(s) of discrimination, including the date and place of the act(s). The written complaint may be submitted to any Community Development employee or specifically directed to the Community Development Manager by phone at 406.657.8286 (Montana Relay 711), email beckettb@billingsmt.gov, in person (appointment recommended) or U.S. Postal Service at 2825 3rd Avenue North, 6th Floor, Billings, MT 59101. City staff will provide a timely, substantive written response to written citizen complaints as soon as practicable. Complaints may also be filed in writing with the Denver HUD FHEO Office at 1670 Broadway, Denver, CO 80202 or by calling 303.672.5155.

Program Eligibility: If a citizen disagrees with a staff decision relative to program eligibility unrelated to discrimination, they may submit a written appeal to the Community Development Division. The letter must be received at least two weeks prior to the Community Development Board meeting when the appeal would be reviewed. If the Community Development Board upholds the staff decision, the citizen has the option to have the appeal reviewed during a future City Council meeting. Please note, it can take several months to prepare an appeal for City Council review and determination.

ADA / 504 Coordinator: The City of Billings ADA Coordinator is responsible for the City's overall Grievance Procedure and is also available to ensure compliance with the physical and general program accessibility requirements of the ADA for other City Departments and Divisions. Please call 406.237.6294 (Montana Relay 711) with any questions.

Fair Housing Complaints: Please see the City's <u>fair housing webpages</u> for information on how to file a fair housing compliant.

Appendix I: Public Notices

Federal regulations require the City to facilitate two public hearings, at different stages of the program year, to obtain residents' views and respond to questions. Together, the hearings must address housing and community development needs, development of proposed activities, proposed strategies and actions for affirmatively furthering fair housing, and a review of program performance.

First Public Hearing – Held Prior to Publishing Drafted Consolidated / Annual Action Plan(s)

The City of Billings held a public hearing on Monday, September 12, 2022, at 5:30 pm to obtain public comment on:

- CDBG and HOME Comprehensive Annual Performance Evaluation Report (CAPER) for the prior program year; and
- Current community needs to assist the Community Development Board in designing the application process for the upcoming program year, before the publication of the drafted Consolidated or Annual Action Plan.

Affidavit of Publication

STATE OF MONTANA

County of Yellowstone

Jonathan McNiven

Being duly sworn, deposes and says AUG 19 2022

That he is the Legal Advertising Oct of Vellowstone

County News, a newspaper of general circulation published weekly in the town of Huntley, in the County of Yellowstone, State of Montana, and that the (6) folio Legal Notice of Public Hearing a true copy of which is hereto Included, was published in said newspaper on the following dates:

August 12, 2022; August 19, 2022

making in all (2) publication(s).

NOTICE OF PUBLIC HEARING

CITY OF BILLINGS

OZ1-2022 COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM (C)

HOME INVESTMENT PARTNERSHIP PROGRAM (HOME) COMPREHE
INVUIL, PERFORMANCE EVALUATION REPORT (CAPER), AND CURRE
COMMUNITY NEEDS FOR LOW-INCOME HOUSEHOLDS AND THOSE
EXPERIENCING HOMELESSNESS

leguet 25, 2022 online at seas BillingsMT gov/CDreports. The CAPER is also are riew at the Community Development office on the 6th foor of the Miller Building, weruse North, Billings, MT. The City must facilitate a minimum 15-day public com-if for the CAPER. The City of Billings exceeds this requirement by facilitating a prest period beginning August 26 through September 12, 2022, to COVID-19 health concerns, the format of the City Council meeting will be held virtual videoconferencing environment. In order to honor the Right of Participation grift to Know in Article II, sections 8 and 9, of the Montana Constitution, the City of B dry Council are making every effort to meet the requirements of the open meeting is Participation.

ige by calling 406.557.8286 (Montana Relay 711). bBBlingsMT.gov. ommunity Development, P.O. Box 1178, Billings, MT 59103.

City Council before 3:00 pm or

to be wittb@Billingsmt.gov 4 Hz and 19, 2022.

08/12, 08/19 2022 MNAXLP

STATE OF MONTANA County of Yellowstone

On this 19th day of August 2022, before me, the

undersigned, a Notary Public for the State of Montana,

personally appeared Jonathan McNiven, known to me to be the person whose name is subscribed to the within instrument and acknowledged to me that he executed same.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my notarial seal that day and year first above written

Tana McNiven

NOTARY PUBLIC for the State of Montana, residing

ana Mcs

at Huntley, MT.

My commission expires: August 23, 2024



TANA MCNIVEN NOTARY PUBLIC for the State of Montana ding at Huntley, Montana My Commission Expire August 23, 2024

Affidavit of Publication

STATE OF MONTANA

County of Yellowstone

Jonathan McNiven

Being duly sworn, deposes and says:

That he is the Legal Advertising Clerk of Yellowstone County News, a newspaper of general circulation published weekly in the town of Huntley, in the County of Yellowstone, State of Montana, and that the (3) folio Legal Public Notice, a true copy of which is hereto Included, was published in said newspaper on the following dates:

December 16, 2022; December 23, 2022; December 30, 2022;

making in all (3) publication(s).

STATE OF MONTANA

County of Yellowstone

On this 30th day of December 2022, before me, the undersigned, a Notary Public for the State of Montana, personally appeared Jonathan McNiven, known to me to be the person whose name is subscribed to the within instrument and acknowledged to me that he executed same.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my notarial seal that day and year first above written.

NOTARY PUBLIC for the State of Montana, residing

at Huntley, MT.

My commission expires: August 23, 2024

PUBLIC NOTICE Housing & Community Development Funding Requests

As a part of the City of Billings' Consolidated Planning process, the City is accepting loan applications for FY2023-2024 Community Development Block Grant (CDBG) and HOME Investment Partnership (HOME) funding. The City of Billings anticipates allocating an estimated \$650,000 in new CDBG funding for community development activities, which primarily benefit lower income neighborhoods or households. The City of Billings also anticipates allocating an estimated \$300,000 in new HOME funding for activities to preserve or increase the supply of affordable housing for lower income households in Billings. Actual allocation figures are not available as of publication date. Applications and an application guidebook may be downloaded from the City's website at www.BillingsMT. gov/allocations. Requests for funding must be submitted to the Community Development Office by 5:00pm on Friday, January 20, 2023. For further information on eligible activities

or to obtain the application materials via email, please call Brenda Beckett, Community Development Manager, at 406-657-8286 (TTY 711) or contact via email <u>beckettb@billingsmt.</u> gov or write to:

Community Development Division

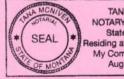
Otty of Billings P.O. Box 1178 Billings, MT 59103

Technical assistance is available upon request to interested parties through the Community Development Office. The City of Billings encourages all members of the community to participate in the Consolidated Planning process. Special arrangements for participation by individuals with hearing, speech, vision impairment or physical disabili-ties can be made upon request. Non-English speaking persons wishing to participate will also be accommodated through translation and / or interpretation in accordance the City's Language Assistance Plan. Fair Housing Equal Opportunity.

Published on December 16, 23 and 30,

Denise R. Bohlman Billings City Clerk P.O. Box 1178 Billings, MT 59103

12/16, 12/23, 12/30 2022 MNAXLP



TANA MCNIVEN NOTARY PUBLIC for the State of Montana esiding at Huntley, Montana My Commission Expires August 23, 2024

Second Public Hearing - Held During the Public Comment Period

Affidavit of Publication

STATE OF MONTANA

County of Yellowstone

Lorita Harper

Being duly sworn, deposes and says:

That she is the Legal Advertising Clerk of Yellowstone County News, a newspaper of general circulation published weekly in the town of Huntley, in the County of Yellowstone, State of Montana, and that the (5) folio Legal Notice of Public Hearing a true copy of which is hereto Included, was published in said newspaper on the following date(s): March 24, 2023; March 31, 2023; April 7, 2023 making in all (3) publication(s).

NOTICE OF PUBLIC HEARING

City of Billings, PY2023-2024 Annual A present Block Grant (CDBG), HOME Inv (HOMB), and Ottom Perficipation Plan

The City of Billings will hold a PUBLIC HEARING on its PY2023-2004 Annual Action Plain Monday, April 24, 2023 of 5:30 p.m. at the City Council meeting in Billings, Montana. The purpo of the public hearing is to obtain public comment on local housing and community developm needs are byte to pripased CISES and HOME funding recommendations. ANNUAL ACTION FLAN The PY2013-2004 Annual Action Plan.

ANNUAL ACTION PLAN
The PT2023-0009 Annual Action Plan covers projects to be undertaken from July 1, 202
Lane S0, 2026. The City of Billings emissives allocating \$623,918 in new CDBS and \$378, in new FD08 that the CDBS and \$378, in new FD08 that the public occurs to the Marke S0 through April S2, 2028 and can be detected order at sexual Billings Englished Sect. The plan will be emissible for public committee to the Marke S0 through April S2, 2028 and can be detected order at sexual Billings Englished Section Market S0.
The plan will then be revised, as trousled, and submitted to the US. Department of Housing, Uthen Caveling Performed on or before Mary 10.
PUBLIC MATRICIPATION
The City of Billings accourages all members of the community to participate in the Consolid Planning process. The public hearing is accessible to individuals with polysical decibilities. Significancements are public to the public hearings by individuals with hearing, speech or sich impattment may be made upon request at least three days prior to the hearing, showed in sich impattment may be made upon request at least three days prior to the hearing, showed in preciping series may be made upon request at least three days prior to the hearing, showed in participated with also be accommendated through the installian and integration in accordance with the City's Language Assistance Plan. The public is encourse

The participation of the Christopher of the Christopher Section of the Chri

the meeting, onal information regarding the public heating can be obtained by contacting the Community orners office at 405 607-5200 Montains Palay 711), or via ernal at backatts@bdlingsmt.gov. hed on March 24, 31, April 7, 2022.

03/24, 03/31, 04/07 2023 MNAXLP

Denise R. Bohlman Billings City Clerk P.O. Box 1178 Billings, MT 59103

STATE OF MONTANA

County of Yellowstone

On this 6th day of April 2023, before me, the undersigned, a Notary Public for the State of Montana, personally appeared Lorita Harper, known to me to be the person whose name is subscribed to the within instrument and acknowledged to me that she executed same.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my notarial seal that day and year first above written.

ana McNiven

NOTARY PUBLIC for the State of Montana, residing at Huntley, MT.

an MENin

My commission expires: August 23, 2024

TANA MCNIVEN NOTARY PUBLIC for the State of Montana iding at Huntley, Montana My Commission Expires August 23, 2024

Appendix J: Public Comments - Summarized

City Council Public Hearing, September 12, 2022

Community Development Board has chosen to hold the first public hearing in September in order to assist them in designing the application process for the upcoming program year, before the publication of drafted Consolidated / Annual Action Plans. No public comments were made.

City Council Work Session, April 17, 2023

On or around April 12, 2023, Councilmember Jennifer Owen contacted City Administration to request a review of the Annual Action Plan during the Council work session on April 17, 2023. During the April 17, 2023 City Council Work Session, Brenda Beckett, Community Services Manager, reviewed the annual action plan deadlines, plan findings, goals and core programs. She spoke of HUD funding sources, CDBG and HOME funding history, affordable housing development recommendations, and City Council support. Beckett addressed the application process, foreclosure program and public services.

Council discussed ways to change the program to better assist more people, charging interest on loans, HUD requirements and goals, and growing the budget to deal with the housing crisis. They spoke of the 10% discrepancy of administration cap between CDBG and HOME programs, ways to use funding, application issues and the foreclosure program.

Wyeth Friday, Planning Director, indicated the administrative costs were a critical part of the part of the program. He indicated if Council wanted a larger affordable housing program it would require a new funding source.

Public Comment:

Patti Webster, HOMEFRONT, spoke in support of CDBG funding. She indicated the federal money
available was not sufficient for the needs of the community. Council spoke with Ms. Webster
about ways to increase funding for affordable housing needs. Councilmember Choriki encouraged
Council to set aside money every year for housing needs.

Email Submission, April 17, 2023

Councilmember Tom Rupsis emailed staff: The CDBG/HOME action plan says the city does not receive Emergency Solutions Grant (ESG) or McKinney-Vento Homeless Assistance Act funds. Why not? Should we be applying for these?

Staff responded: The Emergency Solutions Grant is allocated to the Human Resources Development Council (HRDC) here in Billings, and the McKinney-Vento Homeless Assistance Act funds are allocated through the statewide Continuum of Care. The City of Billings has not been a direct service provider for those experiencing homelessness, therefore it would be inappropriate for the city to apply for these types of grants. These resources are helping assist people experiencing homelessness in Billings and across Montana but it is through direct service providers.

Email Submission, April 24, 2023

the City Administrator received a phone call from the Montana Rescue Mission to alter language referencing the organization not receiving federal funding because they have been seeking federal funding. Staff adjusted the language following this request.

City Council Public Hearing, April 24, 2023

During the City Council meeting's public hearing on April 24, 2023, City Council and staff discussed the pros and cons of the AmeriCorps VISTA program and the Neighborhood Stabilization (Foreclosure Acquisition / Rehabilitation) program.

The following individual spoke in favor of the Annual Action Plan during the public hearing:

• Terri Todd, [address redacted], Billings, Montana, spoke about the AmeriCorps VISTA program being vital to the organization in which she was involved and how they helped the organization raise over \$150,000 from the community.

There were no further speakers, and the public hearing was closed.